

A woman with long brown hair tied back, wearing a blue and white checkered shirt and blue leopard-print leggings, is climbing a rock wall. She is holding a blue rope and a green rock hold. The background is a textured orange-brown rock surface.

STYRING I ET HELHEDSORIENTERET PERSPEKTIV

- ER RAMMESTYRINGEN UNDER PRES?

Kommunaløkonomisk Forum 2020

RAMMESTYRINGENS POLITISKE OG STYRINGSMÆSSIGE MERITTER OG UDFORDRINGER

KØF 2020, AALBORG KULTUR- OG KONGRESCENTER



INSTITUT FOR STATSKUNDSKAB
AARHUS UNIVERSITET

4. DECEMBER 2019

SØREN SERRITZLEW
PROFESSOR



Hvorfor er rammestyring så svært?

Tre stærke mekanismer

Organisering som løsning:

Nogle forskningsresultater

Betydningen af rettidig omhu

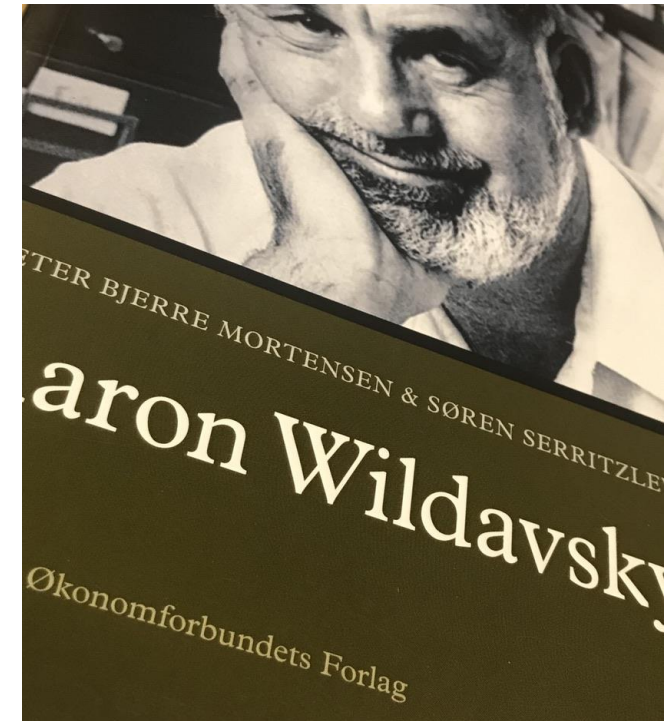
RAMMESTYRINGENS POLITISKE LOGIK

Aaron Wildavskys klassiske
budgetteori

Kompleksitet
inkrementalisme
"Fair share"

Udgiftsadvokater
udgiftsvogtere

Rammestyning som
institutionalisering af stærke
kræfter



DE KOMMUNALE JERNTRUKANTER

Sektorisering
Holdninger og interesser
Forskningsresultat

spending from 1999–2003^c

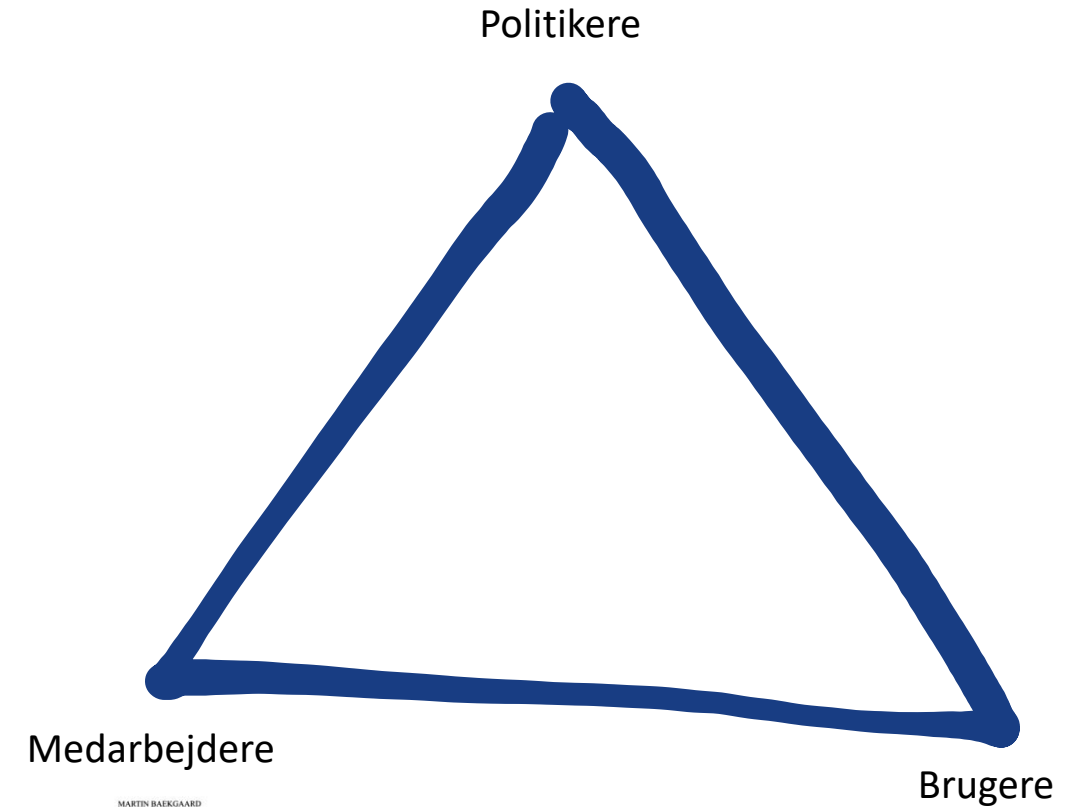
Gross municipal spending in 2000 on the policy issue ^{a,b}	-0.281**	-0.070	0.009	-0.639	0.006
Percentage change in gross municipal spending on policy issue from 1999–2003 ^{a,b}	0.030	0.038	0.015	-0.001	-0.006
Member of committee working with the issue: ^c					
Both election periods	0.928**	0.673*	0.381	0.982**	1.407**
Second election period only	0.662	0.792*	0.112	0.653	0.734
First election period only	-0.371	-0.253	-0.454	0.682*	0.333
N	306	303	304	306	306
Nagelkerke's R ²	0.505	0.531	0.521	0.442	0.511
Chi ² test of model	149.30**	138.23**	142.02**	121.17**	150.89**

Note: Entries are location parameters.

^aSource: Ministry of Welfare (various years). All spending-related variables are measured per inhabitant.

^bMeasured as percent of total spending.

^cMeasured using a number of dummies. The reference category includes politicians who did not



MARTIN BAEKGAARD
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Self-selection or Socialization?
A Dynamic Analysis of
Committee Member Preferences

The relationship between politicians' committee affiliations and their preferences has received much attention in the literature (see, for instance, Alder and Lipinski 1997; Baetjer 2006; Greenhouse 1994; Kenkel 1996; Kenkel, Shapiro, and Weingast 1987; and Shapiro 1978). If preferences are linked to committee membership, these decisions in legislatures may not reflect the aggregate opinion of the floor but instead the aggregate opinion of the committee members, who will often be able to use their informational advantage to shape the decisions of the floor in a certain direction (Alder and Lipinski 1997, 1998; Greenhouse 1994, 440; Weingast and Marshall 1983). Committee members may experience even more decision-making power themselves. Some scholars have argued that such a biased policy process is neither in the spirit of democracy (Shapiro 1984, 163) nor satisfactory from an economic or a distributional viewpoint (Gibberg, Olson, and Spector 1978, 123; Hiron 1984, 161; Lindberg 2001, 316).

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References:
Structure and

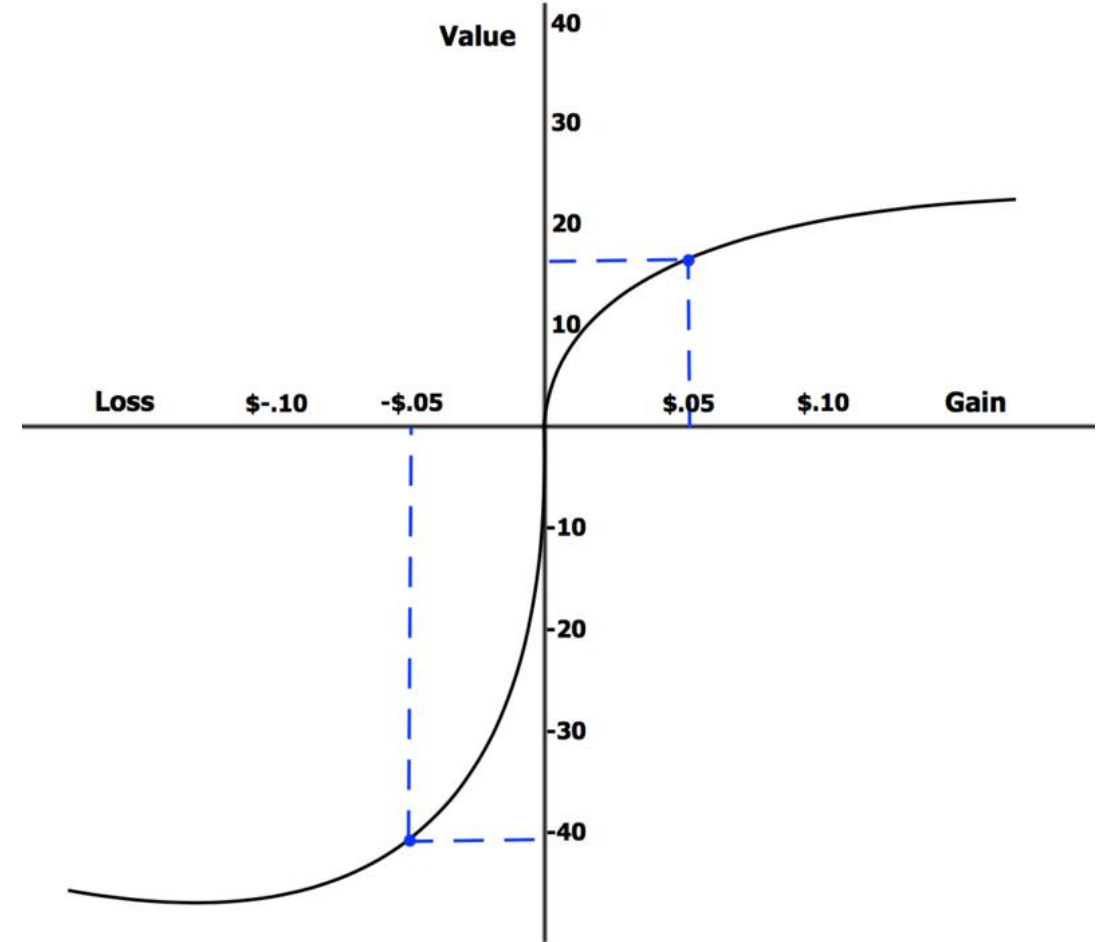


+1 MIO -1 MIO < 0

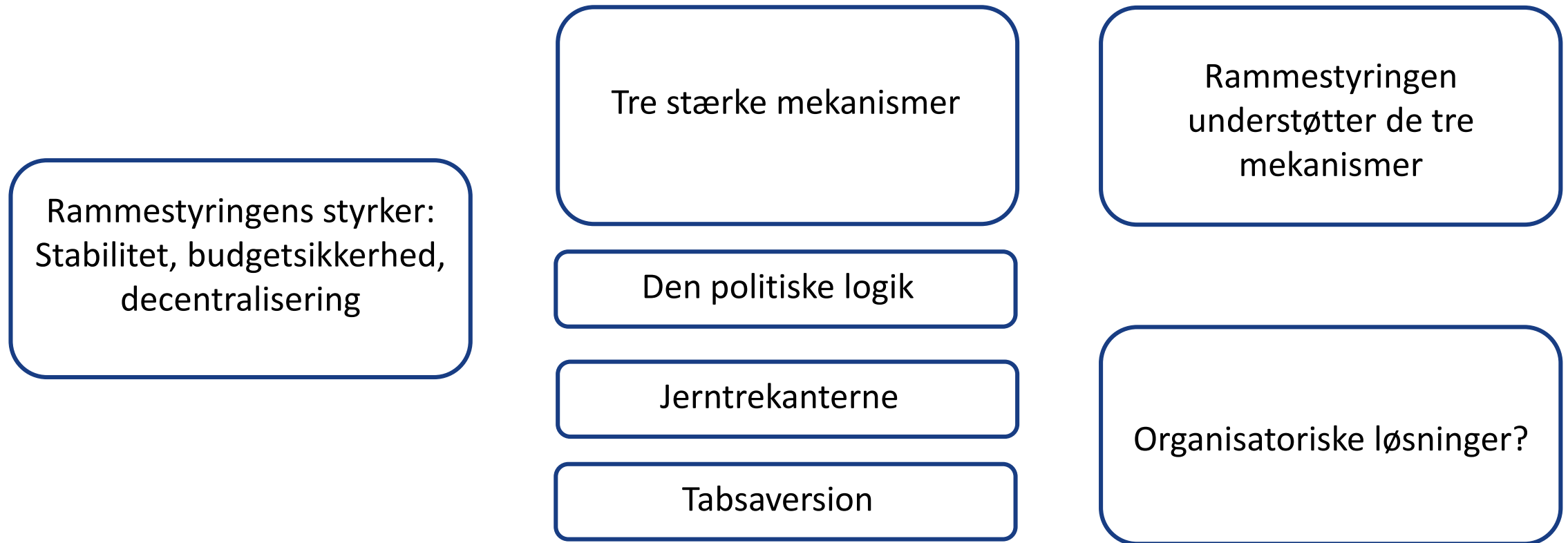
Kahneman & Tversky's
tabsaversion

Negative hændelser huskes
tydeligere og længere end
positive hændelser

Tabsaversion betyder, at det
er smertefuldt at styre på
tværs



HVORFOR ER HELHEDSORIENTERET STYRING SÅ SVÆRT?



Rammestyriingen er god til stabilitet, budgetsikkerhed, decentralisering,...

Men rammestyriingen forstærker de tre mekanismer

ORGANISERING: DIREKTIONS- ELLER SEKTORMODELLEN

TABLE 4 *Interaction between politicians and top administrators in municipalities using either of three different administrative leadership models*

	Sector-based model	Mixed model	Executive board model	
Mayors	11.58	12.11	13.11	↑
Standing committee chairmen	8.59	7.10	7.17	↓
Finance committee members	7.12	6.80	6.91	
Other politicians	6.42	6.05	5.65	



doi: 10.1111/j.1467-9299.2010.01872.x

THE IMPACT OF FORMAL ORGANIZATIONAL STRUCTURE ON POLITICO-ADMINISTRATIVE INTERACTION: EVIDENCE FROM A NATURAL EXPERIMENT

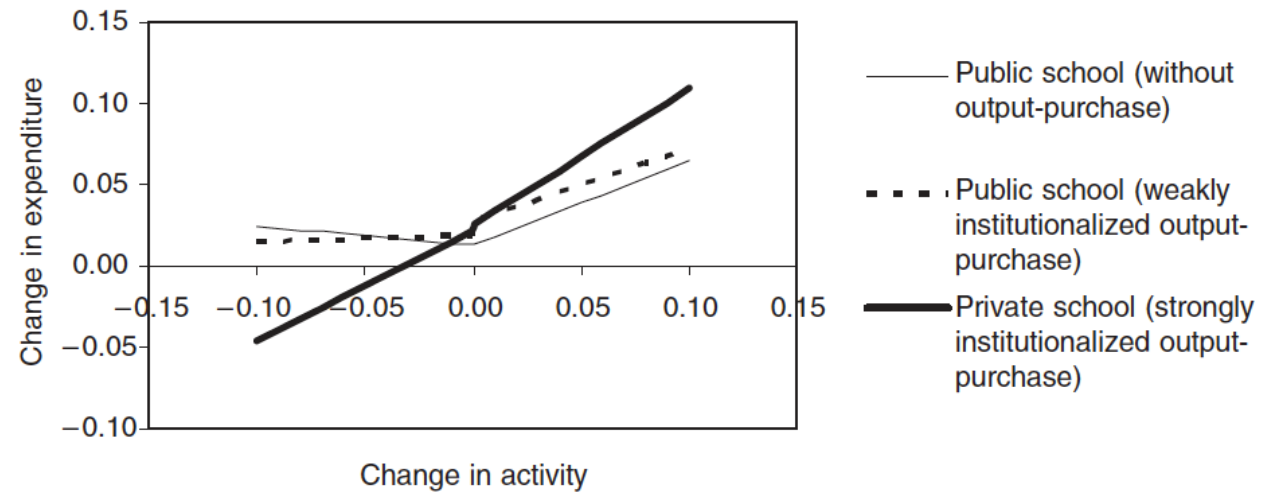
MARTIN BÆKGAARD

ORGANISERING: BUDGETLÆGNINGSPROCESSEN

Taksameterstyring som alternativ til rammestyring

Troværdighedsproblemet

FIGURE 2
Predicted Growth in Expenditure



HVAD KAN FREMME TVÆRGÅENDE PRIORITERING?

—
Kommunal organisering betyder noget (lidt) for interaktion

Interaktion betyder (sikkert) noget for indflydelse og sektorisering

WEAK

Organisering af budgetlægningsproces kan have betydning

Men troværdigheden halter

WEAK

Politisk håndværk, troværdighed og rettidig omhu spiller en væsentlig rolle:

Valgår? Sparetid? Reel politisk vilje?



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